

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

MARK W. CARPENTER,

Plaintiff,

V.

MICHAEL J. ASTRUE, Commissioner of  
Social Security,

**Defendant.**

Case No. 3:10-cv-05594-RBL-KLS

## REPORT AND RECOMMENDATION

Noted for July 22, 2011

Plaintiff has brought this matter for judicial review of defendant's denial of his

application for disability insurance benefits. This matter has been referred to the undersigned Magistrate Judge pursuant to 28 U.S.C. § 636(b)(1)(B) and Local Rule MJR 4(a)(4) and as authorized by Mathews, Secretary of H.E.W. v. Weber, 423 U.S. 261 (1976). After reviewing the parties' briefs and the remaining record, the undersigned submits the following Report and Recommendation for the Court's review, recommending that for the reasons set forth below, defendant's decision to deny benefits be affirmed.

## FACTUAL AND PROCEDURAL HISTORY

On February 16, 2005, plaintiff filed an application for disability insurance benefits,

1 alleging disability as of August 30, 1995, due to pain in his back and legs, manic depression,  
2 neck and back injuries, and a drinking problem. See Administrative Record (“AR”) 19, 57. His  
3 application was denied upon initial administrative review and on reconsideration. See AR 19, 40,  
4 43. An administrative hearing was held before an administrative law judge (“ALJ”) on  
5 November 26, 2007, at which plaintiff, represented by counsel, appeared and testified, as did a  
6 lay witness. See AR 583-608.  
7

8 On March 26, 2008, the ALJ issued a decision in which plaintiff was determined to be  
9 not disabled. See AR 19-24. Plaintiff’s request for review of the ALJ’s decision was denied by  
10 the Appeals Council on June 24, 2010, making the ALJ’s decision defendant’s final decision.  
11 See AR 4; see also 20 C.F.R. § 404.981. On August 23, 2010, plaintiff filed a complaint in this  
12 Court seeking judicial review of defendant’s decision. See ECF #1-#6. The administrative  
13 record was filed with the Court on November 15, 2010. See ECF #13. The parties have  
14 completed their briefing, and thus this matter is now ripe for the Court’s review.  
15

16 Plaintiff argues defendant’s decision should be reversed and remanded for an award of  
17 benefits or, in the alternative, for further administrative proceedings, because the ALJ erred: (1)  
18 in his evaluation of the evidence in the record at step two of the sequential disability evaluation  
19 process<sup>1</sup>; (2) in finding none of plaintiff’s impairments met or medically equaled any of those  
20 contained in 20 C.F.R. Part 404, Subpart P, Appendix 1 (the “Listings”); (3) in assessing  
21 plaintiff’s credibility; (4) in evaluating the lay witness evidence in the record; (5) in finding him  
22 to be unable to perform his past relevant work; and (6) in finding him to be capable of  
23 performing other work existing in significant numbers in the national economy. For the reasons  
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26 <sup>1</sup> Defendant employs a five-step “sequential evaluation process” to determine whether a claimant is disabled. See 20 C.F.R. § 404.1520; 20 C.F.R. § 416.920. If the claimant is found disabled or not disabled at any particular step thereof, the disability determination is made at that step, and the sequential evaluation process ends. See id.

set forth below, the undersigned disagrees that the ALJ erred in determining plaintiff to be not disabled, and therefore recommends that defendant's decision be affirmed.

## **DISCUSSION**

This Court must uphold defendant's determination that plaintiff is not disabled if the proper legal standards were applied and there is substantial evidence in the record as a whole to support the determination. See Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986). Substantial evidence is such relevant evidence as a reasonable mind might accept as adequate to support a conclusion. See Richardson v. Perales, 402 U.S. 389, 401 (1971); Fife v. Heckler, 767 F.2d 1427, 1429 (9th Cir. 1985). It is more than a scintilla but less than a preponderance. See Sorenson v. Weinberger, 514 F.2d 1112, 1119 n.10 (9th Cir. 1975); Carr v. Sullivan, 772 F. Supp. 522, 524-25 (E.D. Wash. 1991). If the evidence admits of more than one rational interpretation, the Court must uphold defendant's decision. See Allen v. Heckler, 749 F.2d 577, 579 (9th Cir. 1984).

I. Plaintiff's Date Last Insured

To be entitled to disability insurance benefits, plaintiff “must establish that [his] disability existed on or before” the date his insured status expired. Tidwell v. Apfel, 161 F.3d 599, 601 (9th Cir. 1998); see also Flaten v. Secretary of Health & Human Services, 44 F.3d 1453, 1460 (9th Cir. 1995) (social security statutory scheme requires disability to be continuously disabling from time of onset during insured status to time of application for benefits, if individual applies for benefits for current disability after expiration of insured status). Plaintiff’s date last insured was December 31, 2000. AR 20. Therefore, to be entitled to disability insurance benefits, plaintiff must establish he was disabled prior to or as of that date. Tidwell, 161 F.3d at 601.

1       II.     The ALJ's Step Two Determination

2               At step two of the sequential disability evaluation process, the ALJ must determine if an  
3 impairment is “severe.” 20 C.F.R. § 404.1520. An impairment is “not severe” if it does not  
4 “significantly limit” a claimant’s mental or physical abilities to do basic work activities. 20  
5 C.F.R. § 404.1520(a)(4)(iii), (c); see also Social Security Ruling (“SSR”) 96-3p, 1996 WL  
6 374181 \*1. Basic work activities are those “abilities and aptitudes necessary to do most jobs.”  
7 20 C.F.R. § 404.1521(b); SSR 85- 28, 1985 WL 56856 \*3.

8               An impairment is not severe only if the evidence establishes a slight abnormality that has  
9 “no more than a minimal effect on an individual[’]s ability to work.” See SSR 85-28, 1985 WL  
10 56856 \*3; see also *Smolen v. Chater*, 80 F.3d 1273, 1290 (9th Cir. 1996); *Yuckert v. Bowen*, 841  
11 F.2d 303, 306 (9th Cir.1988). Plaintiff has the burden of proving that his “impairments or their  
12 symptoms affect his ability to perform basic work activities.” *Edlund v. Massanari*, 253 F.3d  
13 1152, 1159-60 (9th Cir. 2001); *Tidwell*, 161 F.3d at 601. The step two inquiry described above,  
14 however, is a *de minimis* screening device used to dispose of groundless claims. See *Smolen*, 80  
15 F.3d at 1290.

16               In this case, the ALJ found plaintiff’s cervical and lumbar degenerative disc disease and  
17 post traumatic stress disorder to be severe impairments through his date last insured. See AR 20.  
18 In so finding, the ALJ further stated that:

19               The medical evidence indicates that the claimant was treated at the Veterans  
20 Administration Medical Center from September 1996 to June 2005. The  
21 claimant complained of neck pain. In September 1998, the claimant  
22 underwent physical therapy that relieved his neck pain. In August 2000, the  
23 claimant was diagnosed with chronic neck and back pain. Progress notes  
24 revealed that the claimant had stopped taking most medications and in fact, he  
25 was not on any medications for his neck and back pain. Additionally,  
26 progress notes did not show any significant clinical findings prior to his date  
last insured of December 31, 2000 (Ex. 1F).

1       In January 2000, the claimant was diagnosed with post traumatic stress  
2       disorder with depression and anxiety. However, mental status examination  
3       was unremarkable. The doctor assessed a global assessment of functioning  
4       score of 50. Additionally, progress notes did not show any significant clinical  
5       findings prior to his date last insured of December 31, 2000 (Ex. 1F).

6       AR 20-21. In arguing the ALJ erred here, plaintiff first asserts that in citing only to "Ex. 1F," a  
7       451-page exhibit, the ALJ failed to perform a complete and thorough review of the record. But  
8       what is important is the accuracy of the ALJ's evaluation of that evidence. That is, an ALJ will  
9       have satisfied his or her duty to fully and fairly evaluate the medical evidence in the record not  
10      by the manner in which he or she cites to specific pages contained therein, but by setting forth a  
11      sufficiently detailed summary of that evidence and then giving his or her interpretation thereof.

12       See Reddick v. Chater, 157 F.3d 715, 725 (9th Cir. 1998). This the ALJ did.

13       Plaintiff also argues the ALJ's statements that the record showed that prior to the date last  
14      insured in this case, plaintiff's pain was relieved by physical therapy, that he had stopped taking  
15      most medications (and took none for his neck and back pain) and that progress notes showed no  
16      significant clinical findings, are not supported by substantial evidence. The undersigned agrees  
17      the record does not fully support the ALJ's statement regarding the effectiveness of the physical  
18      therapy plaintiff underwent. See AR 281, 492, 496-97, 500, 507-08; but see AR 289, 461, 474,  
19      494-95, 497, 499, 511. In addition, the progress notes contain at least some significant objective  
20      clinical findings. See AR 275, 281, 289, 461, 486, 492-97, 500-01, 511, 545-46. On the other  
21      hand, the record does support the ALJ's statement concerning stopping medications. See AR  
22      232, 270, 454 ("Patient has stopped staking most medications at this time and, in fact, is not on  
23      any medications for neck or back pain."), 459, 491, 522. Indeed, as discussed in greater detail  
24      below, plaintiff's non-compliance with recommended treatment in general – including with  
25      respect to taking medications – is fairly widely reported in the record. See AR 223, 225, 272,

1 284, 451, 456-57, 461-62, 477-78, 502-05, 519-22; but see AR 518.

2 Any errors committed by the ALJ in regard to the above, however, the undersigned finds  
3 to be harmless. See Stout v. Commissioner, Social Security Admin., 454 F.3d 1050, 1055 (9th  
4 Cir. 2006) (error harmless where it is non-prejudicial to claimant or irrelevant to ALJ's ultimate  
5 disability conclusion). This is because, as noted above, the ALJ found plaintiff did have severe  
6 physical impairments prior to his date last insured, and plaintiff has not argued or pointed to any  
7 evidence in the record to support a determination of severity with respect to any other physical  
8 impairment. See Carmicle v. Commissioner of Social Sec. Admin., 533 F.3d 1155, 1161 n.2 (9th  
9 Cir. 2008) (issue not argued with specificity will not be addressed); Kim v. Kang, 154 F.3d 996,  
10 1000 (9th Cir. 1998) (matters on appeal not specifically and distinctly argued ordinarily will not  
11 be considered). Nor do the clinical findings also noted above support such a determination. See  
12 Tackett v. Apfel, 180 F.3d 1094, 1098-89 (9th Cir. 1999) (claimant has burden of proof on steps  
13 one through four of the sequential disability evaluation process).

14 Plaintiff asserts as well that the ALJ failed to comply with his duty to fully and fairly  
15 develop the record, apparently because the ALJ stated “[t]he medical evidence indicate[d he] was  
16 treated at the Veterans Administration Medical Center from September 1996 to June 2005” (AR  
17 20), while an onset date of disability of August 30, 1995, has been alleged. It is true that an ALJ  
18 has the duty “to fully and fairly develop the record and to assure that the claimant’s interests are  
19 considered.” Tonapetyan v. Halter, 242 F.3d 1144, 1150 (9th Cir. 2001) (citations omitted). But  
20 it is only where the record contains “[a]mbiguous evidence” or the ALJ has found the record to  
21 be “inadequate to allow for proper evaluation of the evidence,” that the duty to “conduct an  
22 appropriate inquiry” is triggered. Id. (citations omitted); see also Mayes v. Massanari, 276 F.3d  
23 453, 459 (9th Cir. 2001). Here, there is no indication that the record is so ambiguous or lacking

1 in adequacy to trigger the duty to conduct a further inquiry. Specifically, plaintiff has made no  
2 showing that there exists any evidence for the period between the alleged onset date of disability  
3 and September 1996, that would cast doubt on the ALJ's disability decision.

4       III. The ALJ's Step Three Determination

5           At step three of the sequential disability evaluation process, the ALJ must evaluate the  
6 claimant's impairments to see if they meet or medically equal any of the impairments listed in  
7 the Listings. See 20 C.F.R. § 404.1520(d); Tackett, 180 F.3d at 1098 (9th Cir. 1999). If any of  
8 the claimant's impairments meet or medically equal a listed impairment, he or she is deemed  
9 disabled. Id. The burden of proof is on the claimant to establish he or she meets or equals any of  
10 the impairments in the Listings. See Tacket, 180 F.3d at 1098. "A generalized assertion of  
11 functional problems," however, "is not enough to establish disability at step three." Id. at 1100  
12 (citing 20 C.F.R. § 404.1526).

13           A mental or physical impairment "must result from anatomical, physiological, or  
14 psychological abnormalities which can be shown by medically acceptable clinical and laboratory  
15 diagnostic techniques." 20 C.F.R. § 404.1508, § 416.908. It must be established by medical  
16 evidence "consisting of signs, symptoms, and laboratory findings." Id.; see also SSR 96-8p, 1996  
17 WL 374184 \*2 (determination that is conducted at step three must be made on basis of medical  
18 factors alone). An impairment meets a listed impairment "only when it manifests the specific  
19 findings described in the set of medical criteria for that listed impairment." SSR 83-19, 1983 WL  
20 31248 \*2.

21           An impairment, or combination of impairments, equals a listed impairment "only if the  
22 medical findings (defined as a set of symptoms, signs, and laboratory findings) are at least  
23 equivalent in severity to the set of medical findings for the listed impairment." Id.; see also

1       Sullivan v. Zebley, 493 U.S. 521, 531 (1990) (“For a claimant to qualify for benefits by showing  
2       that his unlisted impairment, or combination of impairments, is ‘equivalent’ to a listed  
3       impairment, he must present medical findings equal in severity to *all* the criteria for the one most  
4       similar listed impairment.”) (emphasis in original). However, “symptoms alone” will not justify  
5       a finding of equivalence. Id. The ALJ also “is not required to discuss the combined effects of a  
6       claimant’s impairments or compare them to any listing in an equivalency determination, unless  
7       the claimant presents evidence in an effort to establish equivalence.” Burch v. Barnhart, 400 F.3d  
8       676 (9th Cir. 2005).

10       The ALJ need not “state why a claimant failed to satisfy every different section of the  
11       listing of impairments.” Gonzalez v. Sullivan, 914 F.2d 1197, 1201 (9th Cir. 1990) (finding ALJ  
12       did not err in failing to state what evidence supported conclusion that, or discuss why, claimant’s  
13       impairments did not meet or exceed Listings). This is particularly true where, as noted above,  
14       the claimant has failed to set forth any reasons as to why the Listing criteria have been met or  
15       equaled. Lewis v. Apfel, 236 F.3d 503, 514 (9th Cir. 2001) (finding ALJ’s failure to discuss  
16       combined effect of claimant’s impairments was not error, noting claimant offered no theory as to  
17       how, or point to any evidence to show, his impairments combined to equal a listed impairment).

19       Here, the ALJ found plaintiff had no impairments or combination thereof that met or  
20       medically equaled any of those contained in the Listings. See AR 21. Specifically, the ALJ  
21       found in relevant part that plaintiff’s cervical and lumbar spine conditions did not result “**in the**  
22       **requisite loss of neurological functioning to meet or equal . . . Listing 1.04**” (disorders of the  
23       spine), and that “[n]o treating, examining or reviewing medical source in the record reported  
24       sufficient medical and diagnostic findings to support” a finding that her physical and mental  
25       impairments, again both singly and in combination, were “presumptively disabling” at this step.

1 Id. (emphasis in original).

2 Plaintiff argues the ALJ erred here by failing to take into account a determination that he  
3 was found to have a 100% non-service connected disability by the United States Department of  
4 Veterans Affairs (“VA”), or provide “any analysis resembling a connection to the VA’s medical  
5 records and how [he] suffers from the mental disorders and pain caused by his neck and back  
6 conditions.” ECF #17, p. 8. As to the ALJ’s alleged lack of analysis regarding the VA’s medical  
7 records and pain and mental disorders, plaintiff has failed to point to any evidence in the record  
8 that, to the extent the ALJ’s analysis was deficient, the evidence in the record concerning these  
9 issues would support a finding of disability at step three. Indeed, plaintiff has failed to explain in  
10 exactly what way or ways the ALJ’s analysis was deficient here.

12 As for the VA determination of disability, it is true that in a progress note dated February  
13 1, 2000, it was reported that plaintiff was “presently 100% [non-service connected disabled] for  
14 physical injuries.” AR 479 (noting further that plaintiff “initially had 10% [service connected  
15 disabled] for hearing loss.”). But this information appears to have come from plaintiff’s own  
16 self-report (see id.), and, as discussed in greater detail below, the ALJ did not err in finding him  
17 to be not fully credible. Nor does the record contain an actual VA determination of such 100%  
18 non-service connected disability for that period, and plaintiff has made no showing that such a  
19 determination actually exists. Indeed, the only VA determination of disability that is contained  
20 in the record is one dated July 6, 2007, which reads in relevant part as follows:

22 **INTRODUCTION**

24 The records reflect that you are a veteran of the Vietnam Era and Peacetime.  
25 You served in the Navy from June 4, 1974 to February 15, 1977. You filed a  
26 claim for increased evaluation that was received on August 10, 2006. Based  
on a review of the evidence listed below, we have made the following  
decision(s) on your claim.

## DECISION

1. Evaluation of cervical spine degenerative disc disease, which is currently 10 percent disabling, is increased to 20 percent effective August 10, 2006.
  2. Service connection for right upper extremity cervical radiculopathy is granted with an evaluation of 20 percent effective August 10, 2006.
  3. Service connection for headaches is granted with an evaluation of 0 percent effective August 10, 2006.
  4. A decision on entitlement to compensation for posttraumatic stress disorder is deferred.

## EVIDENCE

- Evidence of record contained in your VA claim file.
  - VA letters(s) to you, dated 8/22/06, 2/2/07, and 5/21/07, requesting evidence to support your claim.
  - Results of VA examination(s) conducted on 9/7/06.
  - Personal statements from you, received 9/8/06, 8/17/06, 2/26/07, and 6/7/07 . . .
  - Treatment records from VA Puget Sound Health Care System, 3/12/98 to 12/15/06.

AR 46. This disability determination shows that at least in terms of service connected disability, plaintiff was found to be only 40% disabled in early August 2006 – long after his insured status had expired – up from no more than 10% disabling, which apparently has been in place since sometime in June 1998. See AR 292 (“According to our records this patient is currently [non-service connected or service connected disabled] less than 10%.”).

It is true that an ALJ must consider a VA determination of disability, even though such a determination is not binding on defendant. See McCartey v. Massanari, 298 F.3d 1072, 1076 (9th Cir. 2002); 20 C.F.R. § 404.1504. It also is true that the ALJ “must ordinarily give great weight to a VA determination of disability.” McCartey, 298 F.3d at 1076. This is due to “the marked similarity” between the two federal disability programs:

Both programs serve the same governmental purpose--providing benefits to  
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1 those unable to work because of a serious disability. Both programs evaluate  
2 a claimant's ability to perform full-time work in the national economy on a  
3 sustained and continuing basis; both focus on analyzing a claimant's  
4 functional limitations; and both require claimants to present extensive medical  
5 documentation in support of their claims. . . . Both programs have a detailed  
6 regulatory scheme that promotes consistency in adjudication of claims. Both  
7 are administered by the federal government, and they share a common  
8 incentive to weed out meritless claims. The VA criteria for evaluating  
9 disability are very specific and translate easily into SSA's [the Social Security  
10 Administration's] disability framework.

11       Id. However, “[b]ecause the VA and SSA criteria for determining disability are not identical,”  
12 the ALJ “may give less weight to a VA disability rating if he gives persuasive, specific, valid  
13 reasons for doing so that are supported by the record.” Id. (citing Chambliss v. Massanari, 269  
14 F.3d 520, 522 (5th Cir. 2001)).

15       Defendant does not contest that the ALJ erred in failing to address the issue of the VA’s  
16 disability determination in his decision, but argues here too the ALJ’s error was harmless. The  
17 undersigned agrees. As discussed above, the only evidence that plaintiff has been found to be  
18 100% disabled – either prior to or after his date last insured – appears to be plaintiff’s own self-  
19 report to that effect. Contrast AR 292 (where specific reference to plaintiff’s less than 10% non-  
20 service or service connected disability contained in VA records is noted) with AR 479 (where no  
21 such actual VA records are mentioned). The 10% – or even less than that it appears – disability  
22 determination that apparently was made prior to the date last insured, furthermore, seems to have  
23 been related to a claim of hearing loss as noted above, whereas no claim of hearing loss resulting  
24 in disability has been made or shown to exist in this case.

25       Plaintiff argues there can be no harmless error finding in this case, because “[i]t must be  
26 self evident that [his] lengthy process with the [VA] disability process . . . ultimately reveals the  
severity of [his] condition that has existed for years.” ECF #19, p. 5. Plaintiff’s argument here,  
however, is mere speculation, as he points to no evidence in record regarding the length of time

1 it took him to be determined disabled. Nor is there any indication that even the determination of  
2 40% service connected disability relates to the relevant period of time here, as that determination  
3 expressly was found to begin as of August 10, 2006. For all of the above reasons, therefore, the  
4 undersigned finds the ALJ committed harmless error here.

5 IV. The ALJ's Assessment of Plaintiff's Credibility

6 Questions of credibility are solely within the control of the ALJ. See Sample v.  
7 Schweiker, 694 F.2d 639, 642 (9th Cir. 1982). The Court should not “second-guess” this  
8 credibility determination. Allen, 749 F.2d at 580. In addition, the Court may not reverse a  
9 credibility determination where that determination is based on contradictory or ambiguous  
10 evidence. See id. at 579. That some of the reasons for discrediting a claimant’s testimony should  
11 properly be discounted does not render the ALJ’s determination invalid, as long as that  
12 determination is supported by substantial evidence. Tonapetyan v. Halter, 242 F.3d 1144, 1148  
13 (9th Cir. 2001).

14 To reject a claimant’s subjective complaints, the ALJ must provide “specific, cogent  
15 reasons for the disbelief.” Lester v. Chater, 81 F.3d 821, 834 (9th Cir. 1996) (citation omitted).  
16 The ALJ “must identify what testimony is not credible and what evidence undermines the  
17 claimant’s complaints.” Id.; see also Dodrill v. Shalala, 12 F.3d 915, 918 (9th Cir. 1993). Unless  
18 affirmative evidence shows the claimant is malingering, the ALJ’s reasons for rejecting the  
19 claimant’s testimony must be “clear and convincing.” Lester, 81 F.2d at 834. The evidence as a  
20 whole must support a finding of malingering. See O'Donnell v. Barnhart, 318 F.3d 811, 818 (8th  
21 Cir. 2003).

22 In determining a claimant’s credibility, the ALJ may consider “ordinary techniques of  
23 credibility evaluation,” such as reputation for lying, prior inconsistent statements concerning

1 symptoms, and other testimony that “appears less than candid.” Smolen v. Chater, 80 F.3d 1273,  
2 1284 (9th Cir. 1996). The ALJ also may consider a claimant’s work record and observations of  
3 physicians and other third parties regarding the nature, onset, duration, and frequency of  
4 symptoms. See id.

5 In this case, the ALJ’s adverse credibility determination reads in relevant part as follows:  
6

7 The claimant testified that back pain and depression prevent him from being  
8 able to work. He testified that he had mood swings and is depressed. The  
9 claimant further testified that he has a lot of pain which interferes with his  
function. . . .

10 After considering the evidence of record, the undersigned finds that the  
11 claimant’s medically determinable impairments could reasonably be expected  
12 to produce the alleged symptoms, but that the claimant’s statements  
concerning the intensity, persistence and limiting effects of these symptoms  
are not entirely credible.

13 The claimant’s post traumatic stress disorder and back pain does not present  
14 functional limitations to the extent alleged by the claimant. There is no  
15 diagnostic evidence to support a significant limitation of functioning due to  
16 post traumatic stress disorder [sic] back pain. Despite his allegations of  
forgetfulness and lack of concentration, the claimant reported that his is able  
17 to pay bills, count change, handle a savings account and use a  
checkbook/money orders (Ex 5E). Medical records show that the claimant  
18 was able to work a sheltered work program and progress to living on his own  
in 2000 (Ex. 1F).

19 Based on this record, the claimant has only required conservative care.  
20 Efficacy of medication is also a factor which belies the claimant’s subjective  
21 complaints. Progress notes indicated that the claimant had stopped taking  
most medications and in fact, he was not on any medications for his neck and  
22 back pain. Despite alleging an inability to work, it was the State Agency’s  
impression that the claimant could lift and carry 20 pounds occasionally and  
10 pounds frequently and sit, stand, and walk (Ex. 2F). The claimant’s  
23 alleged limitations appear to be more of a lifestyle choice than a constriction  
of interests due to physical or mental impairments. Accordingly, the  
undersigned finds the force of the record weighs heavily against the alleged  
intensity, persistence and limiting effects of the claimant’s alleged symptoms.  
For these reasons the undersigned finds the claimant’s . . . testimony less than  
fully credible.

1 AR 22-23. These are all valid reasons for discounting a claimant's credibility. See Orn v.  
2 Astrue, 495 F.3d 625, 639 (9th Cir. 2007) (recognizing two grounds for using daily activities to  
3 discount credibility; first, they can "meet the threshold for transferable work skills," second, they  
4 can "contradict [the claimant's] other testimony."); Morgan v. Commissioner of Social Sec.  
5 Admin., 169 F.3d 595, 599 (9th Cir. 1999) (ALJ may discount credibility on basis of medical  
6 improvement); Tidwell, 161 F.3d at 601 (same); Burch v. Barnhart, 400 F.3d 676, 681 (9th Cir.  
7 2005) (upholding discounting of claimant's credibility in part due to lack of consistent treatment,  
8 noting that fact that claimant's pain was not sufficiently severe to motivate her to seek treatment,  
9 even if she had sought some treatment, was powerful evidence regarding extent to which she was  
10 in pain) Meanal v. Apfel, 172 F.3d 1111, 1114 (9th Cir. 1999) (ALJ properly considered failure  
11 of physician to prescribe, and of claimant to request, serious medical treatment for supposedly  
12 excruciating pain); Johnson v. Shalala, 60 F.3d 1428, 1434 (9th Cir. 1995) (ALJ properly found  
13 prescription for conservative treatment only was suggestive of lower level of pain and functional  
14 limitation); Regennitter v. Commissioner of SSA, 166 F.3d 1294, 1297 (9th Cir. 1998) (ALJ's  
15 determination that claimant's complaints are inconsistent with clinical observations can satisfy  
16 clear and convincing requirement); Fair v. Bowen, 885 F.2d 597, 603 (9th Cir. 1989) (failure to  
17 assert good reason for not following prescribed course of treatment can cast doubt on sincerity of  
18 claimant's pain testimony).

21 While plaintiff argues the ALJ failed to cite specific evidence in the record to contradict  
22 his credibility, clearly the ALJ's decision shows otherwise, as the ALJ expressly noted his lack  
23 of compliance with medical treatment, his activities of daily living, the inconsistencies between  
24 his allegations and the medical evidence in the record, medical improvement, and prescription  
25 for conservative treatment only. Plaintiff asserts that contrary to the findings of the State Agency  
26

1 cited by the ALJ, the record is replete with treatment notes concerning his neck and back pain, as  
2 well as his mental impairments. As discussed above, though, the ALJ did not err in evaluating  
3 any of that evidence, nor has plaintiff pointed to anything specific in those treatment notes that  
4 would call into question that evaluation. For example, the mere fact that plaintiff may have been  
5 treated for certain impairments, does not alone establish disability or the presence of significant  
6 work-related limitations. See Matthews v. Shalala, 10 F.3d 678, 680 (9th Cir. 1993).

7 Plaintiff next argues the ALJ made no effort to explore his alleged inability to perform  
8 activities on a regular basis in a competitive work setting. But as discussed above, discounting  
9 credibility on the basis of activities that are transferrable to a work setting is only one way to do  
10 so. In addition, the ALJ may point to activities that contradict the claimant's other testimony.  
11 As noted by the ALJ, plaintiff's self-report of being able to pay bills, count change, handle a  
12 savings account, and use a checkbook and/or money orders, contradicts his claim of  
13 forgetfulness and lack of concentration. In addition, an ALJ is not required to make a specific  
14 finding as to a claimant's ability to work on a sustained basis, when – such as in this case – there  
15 is nothing in the record to suggest an inability to do so. See Frank v. Barnhart, 326 F.3d 618, 621  
16 (5th Cir. 2003); Perez v. Barnhart, 415 F.3d 457, 466 (5th Cir. 2005) (noting claimant failed to  
17 offer any evidence his condition waxed and waned in intensity such that ability to maintain work  
18 was not adequately taken into account by ALJ). Accordingly, the undersigned finds no error in  
19 the ALJ's assessment of plaintiff's credibility here.

20 V. The ALJ's Evaluation of the Lay Witness Evidence in the Record

21 Lay testimony regarding a claimant's symptoms "is competent evidence that an ALJ must  
22 take into account," unless the ALJ "expressly determines to disregard such testimony and gives  
23 reasons germane to each witness for doing so." Lewis v. Apfel, 236 F.3d 503, 511 (9th Cir.  
24

1 2001). In rejecting lay testimony, the ALJ need not cite the specific record as long as “arguably  
2 germane reasons” for dismissing the testimony are noted, even though the ALJ does “not clearly  
3 link his determination to those reasons,” and substantial evidence supports the ALJ’s decision.  
4 *Id.* at 512. The ALJ also may “draw inferences logically flowing from the evidence.” Sample,  
5 694 F.2d at 642.  
6

7 At the hearing, plaintiff’s girlfriend testified as to her observations of plaintiff’s physical  
8 and mental impairments and limitations. See AR 596-607. In his decision, the ALJ pointed out  
9 that her testimony “echoed the same symptoms and level of functioning as reported by” plaintiff,  
10 and, accordingly, he discounted her testimony for the same reasons that he discounted plaintiff’s  
11 credibility. AR 22-23. In challenging the ALJ’s findings here, plaintiff first asserts the ALJ did  
12 not provide specific, clear and convincing reasons for discounting the lay witness testimony. But  
13 this is not the proper standard for such testimony. Rather, as noted above, the ALJ must provide  
14 only germane reasons for doing so.  
15

16 In addition, the undersigned finds the ALJ provided such reasons in this case. In a case  
17 substantially similar to this one, at least with respect to the lay witness testimony presented, the  
18 Ninth Circuit found in relevant part:

19 [The lay witness’s] testimony of her husband’s fatigue was similar to [the  
20 claimant’s] own subjective complaints. Unsurprisingly, the ALJ rejected this  
21 evidence based, at least in part, on ‘the same reasons [she] discounted [the  
22 claimant’s] allegations.’ In light of our conclusion that the ALJ provided  
23 clear and convincing reasons for rejecting [the claimant’s] own subjective  
complaints, and because [the lay witness’s] testimony was similar to such  
complaints, it follows that the ALJ also gave germane reasons for rejecting  
her testimony.”

24 Valentine v. Commissioner Social Security Administration, 574 F.3d 685, 694 (9th Cir. 2009).  
25 Thus, here too the ALJ did not err in regard to his credibility analysis.  
26

1 VI. The ALJ's Step Four Determination

2 Plaintiff has the burden at step four of the disability evaluation process to show that she is  
3 unable to return to his past relevant work. Tackett, 180 F.3d at 1098-99. While plaintiff argues  
4 the ALJ erred at this step of the sequential disability evaluation process, the undersigned agrees  
5 with defendant that it is unclear why he is so arguing, given that, as noted above, the ALJ found  
6 he could not perform his past relevant work. See AR 23. Even if plaintiff insists that some error  
7 still exists here, the undersigned declines to find any, as there is no indication that the substantial  
8 evidence in the record does not support the ALJ's step four determination.

9  
10 VII. The ALJ's Findings at Step Five

11 If a claimant cannot perform his or her past relevant work, at step five of the disability  
12 evaluation process the ALJ must show there are a significant number of jobs in the national  
13 economy the claimant is able to do. Tackett v. Apfel, 180 F.3d 1094, 1098-99 (9th Cir. 1999); 20  
14 C.F.R. § 416.920(d), (e). The ALJ can do this through the testimony of a vocational expert or by  
15 reference to the Commissioner's Medical-Vocational Guidelines (the "Grids"). Tackett, 180 F.3d  
16 at 1100-1101; Osenbrock v. Apfel, 240 F.3d 1157, 1162 (9th Cir. 2000). The Grids may be used  
17 if they "*completely and accurately* represent a claimant's limitations." Tackett, 180 F.3d at 1101  
18 (emphasis in the original). That is, the claimant "must be able to perform the *full range* of jobs  
19 in a given category." Id. (emphasis in the original). However, if the claimant "has significant  
20 non-exertional impairments," reliance on the Grids is not appropriate.<sup>2</sup> Ostenbrock, 240 F.3d at  
21 1162; Tackett, 180 F.3d at 1102 (non-exertional impairment, if sufficiently severe, may limit  
22 claimant's functional capacity in ways not contemplated by Grids).

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<sup>2</sup> "Exertional limitations" are those that only affect the claimant's "ability to meet the strength demands of jobs." 20 C.F.R. § 404.1569a(b). "Nonexertional limitations" only affect the claimant's "ability to meet the demands of jobs other than the strength demands." 20 C.F.R. § 404.1569a(c)(1).

In this case, the ALJ found that because plaintiff could perform a full range of light work,  
and considering his age, education and work experience, as well as the existence of additional  
limitations that had “little or no effect on the occupational base of unskilled work,” a finding of  
not disabled was appropriate under Grid Rule 202.21. AR 24. Plaintiff argues the ALJ erred in  
relying on the Grids here, asserting he failed to take into account his non-exertional limitations,  
including his posttraumatic stress disorder and depression. But posttraumatic stress disorder and  
depression are mere impairments. Nor does plaintiff point to any specific limitation that the ALJ  
should have adopted but did not do so. Indeed, as discussed above, because the ALJ did not err  
in evaluating the medical and other evidence in the record concerning plaintiff’s physical and  
mental impairments, he was not required to adopt any in addition to those he already included in  
his assessment of plaintiff’s ability to function. See AR 22. None of the limitations the ALJ did  
adopt precluded reliance on the Grids at this step.<sup>3</sup>

## CONCLUSION

16 Based on the foregoing discussion, the Court should find the ALJ properly concluded  
17 plaintiff was not disabled, and should affirm the ALJ's decision.

Pursuant to 28 U.S.C. § 636(b)(1) and Federal Rule of Civil Procedure (“Fed. R. Civ. P.”) 72(b), the parties shall have **fourteen (14) days** from service of this Report and Recommendation to file written objections thereto. See also Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those objections for purposes of appeal. See Thomas v. Arn,

<sup>3</sup> The Grids “are directly premised on the availability of jobs at the unskilled level,” and “reflect the potential occupational base of *unskilled* jobs for individuals who have severe impairments which limit their exertional capacities. . . .” Ortiz v. Secretary of Health and Human Services, 890 F.2d 520, 526 (1st Cir. 1989) (quoting SSR 85-15, 1985 WL 56857 at \*1 (emphasis added by court of appeals)). As long as a non-exertional limitation is “substantially consistent with the performance of the full range of unskilled work,” therefore, the Grids retain their “relevance and the need for vocational testimony is obviated.” Id. Unskilled work generally requires the ability to understand, remember and follow simple instructions, which the ALJ found plaintiff could perform in addition to the exertional demands of light work. See AR 22; SSR 96-9p, 1996 WL 374185 \*9; 20 C.F.R. § 416.921(b).

1 474 U.S. 140 (1985). Accommodating the time limit imposed by Fed. R. Civ. P. 72(b), the clerk  
2 is directed set this matter for consideration on **July 22, 2011**, as noted in the caption.

3 DATED this 6th day of July, 2011.  
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7 Karen L. Strombom  
United States Magistrate Judge  
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